

Message Text

CONFIDENTIAL

PAGE 01 LAGOS 00731 01 OF 02 181656Z

ACTION AF-10

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 HA-05 EB-08 OMB-01 TRSE-00 OES-07 IGA-02

/080 W

-----045066 181727Z /44

P R 181515Z JAN 78

FM AMEMBASCY LAGOS

TO SECSTATE WACHDC PR2ORITY 6004

INFO AMCONSUL IBADAN

AMCONSUL KADUNA

C O N F I D E N T I A L SECTION 1 OF 2 LAGOS 0731

E.O. 11652: GDS

TAGS NI AMGT

SUBJECT: US GOALS AND OBJECTIVES IN NIGERIA: METHODOLOGY, DEFINITONS
AND LOGIC STRUCTURE

REF: (A) 77 STATE 295545, (B) 77 STATE 291277

1. WE HAVE METHODOLOGICAL PROBLEMS WITH REFTELS.

2. REFTEL A SENT US PROPOSED 'GOALS AND OBJECTIVES' FOR
US POLICY IN NIGERIA. REFTEL B REFERRED TO THESE GOALS
AND OBJECTIVES AS REPRESENTING 'THE PRINCIPAL POLICY AIMS'
OF THE US WITH REGARD TO NIGERIA REFTEL B SOLICITED
RECOMMENDED CHANGES BY JANUARY 15. REFTEL B FURTHER
REQUESTED, BY FEBRUARY 15, A STATEMENT ON THE 'BROAD
APPROACHES' WE INTEND TO FOLLOW IN THE PURSUIT OF OUR
GOALS AND OBJECTIVES. OUR FEBRUARY 15 SUBMISSION WAS ALSO
TO INCLUDE KEY POLICY ISSUES AND RECOMMENDED COURSES OF
ACTION TO ACCOMPLISH OUR GOALS AND OBJECTIVES.

3. PREVIOUS EFFORTS TO SYSTEMATIZE THE LINKAGE OF
RESOURCES WITH POLICY OBJECTIVES (E.G. CASP, PARA,
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 LAGOS 00731 01 OF 02 181656Z

PARM, EYC.) HAVE RELIED HEAVILY ON DEPARTMENT-SUPPLIED
DEFINITIONS OF THE TERMINOLOGY TO BE UTILIZED IN THE
EXERCISE, E.G., INTERESTS, GOALS, OBJECTIVES, COURSES
OF ACTION, ETC. WE ARE STRUCK BY THE FACT THAT THE
PRESENT EFFORT TO LINK BUDGET AND POLICY SEEMS LARGELY
DEVOID OF SUCH DEFINITIONS. APPARENTLY WORKING WITHOUT
METHODOLOGICAL GUIDANCE OR THE DISCIPLINE OF AN IMPOSED

LOGIC STRUCTURE, THE DRAFTERS OF RETEL A HAVE PRODUCED A MIXED BREW OF LONG-TERM INTERESTS, SHORT-TERM GOALS, COURSES OF ACTION BOTH BROAD AND SPECIFIC, POSTURES, AND EVEN STYLE. LABELLED AS A PRESENTATION OF 'GOALS AND OBJECTIVES,' REFTEL A IN FACT LOOKS MUCH MORE LIKE A SOMEWHAT DISORGANIZED RESPONSE TO REFTEL B. WE ACCEPT MOST OF THE SUBSTANCE OF REFTEL A; WE EVEN RECOGNIZE OUR OWN DRAFTING IN PORTIONS OF IT. BUT MUCH OF IT IS OUT OF ITS LOGICAL PLACE. WE WILL USE A LOT OF IT IN OUR RESPONSE TO REFTEL B.

4. OUR FIRST CONCERN, HOWEVER, IS TO DEFINE AND IDENTIFY OUR OBJECTIVES IN SUCH A WAY THAT OUR UPCOMING RESPONSE TO REFTL B DEMONSTRATES A LOGIC FLOW THAT LEADS CLEARLY AND CONVINCINGLY TO OUR RESOURCE ALLOCATION RECOMMENDATIONS. WE HAVE THEREFORE REFORMULATED REFTEL A'S 'GOALS AND OBJECTIVES,' IN THE PROCESS STRIPPING OUT THOSE ELEMENTS IN RETEL WHICH WE CONSIDER TO BE ILLOGICALLY LISTED AS GOALS. SUCH ITEMS, FOR EXAMPLE, AS FMS SALES OR RDP AGREEMENTS ARE NOT GOALS BUT RATHER PROGRAMS OR COURSES OF ACTION TO ACHIEVE GOALS. SIMILARLY, TO 'RECOGNIZE AND RESPECT NIGERIA'S DESIRE TO REMAIN TRULY NON-ALIGNED' IS NEITHER A GOAL NOR A COURSE OF ACTION BUT RATHER A POSTURE OR A STYLE DESIGNED TO CONTRIBUTE TO THE ACHIEVEMENT OF GOALS. EXPRESSION OF APPROVAL OF STEPS TOWARD CIVILIAN

CONFIDENTIAL

PAGE 03 LAGOS 00731 01 OF 02 181656Z

RULE IS NOT AN OBJECTIVE BUT RATHER A TECHNIQUE OR A DEVICE. WE VIEW GOALS AND OBJECTIVES AS NOUNS. COURSES OF ACTION ARE VERBS.

5. REFTEL'S ITEM VI, 'OBSERVANCE OF HUMAN RIGHTS AND RETURN TO CIVILIAN RULE,' PRESENTS SIMILAR METHODOLOGICAL PROBLEMS. WE FIND NO BASIC FAULT WITH NIGERIA'S CURRENT STANCE AND RECORD ON HUMAN RIGHTS OBSERVANCE. WE WOULD THUS VIEW 'OBSERVANCE OF HUMAN RIGHTS,' NOT AS AN OBJECTIVE AGAINST WHICH WE WOULD TARGET SELECTED RESOURCE ALLOCATIONS, BUT RATHER AS A BROAD INTEREST UNDERLYING ALL POLICY AND RESOURCE ALLOCATION. AS FOR 'RETURN TO CIVILIAN RULE,' WE DO NOT BELIEVE THIS IS IN ITSELF A PROPER OBJECTIVE OF US POLICY IN NIGERIA. WE PREFER OUR

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 LAGOS 00731 02 OF 02 181635Z
ACTION AF-10

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15
USIA-06 HA-05 EB-08 OMB-01 TRSE-00 OES-07 IGA-02
/080 W

-----044758 181727Z /43

P R 181515Z JAN 78
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC PRIORITY 6005
INFO AMCONSUL IBADAN
AMCONSUL KADUNA

C O N F I D E N T I A L SECTION 2 OF 2 LAGOS 0731

BROADER POSTULATION IN ITEM 7II BELOW.

6. WITH THE ABOVE LOGIC STRUCTURE IN MIND, WE ACCORDINGLY
PUT FORWARD FOR THE DEPARTMENT'S CONSIDERATION THE LIST
OF GOALS AND OBJECTIVES IN PARAGRAPH 7 FOLLOWING. WE
PROPOSE TO USE THIS FORMULATION AS THE FRAMEWORK CON-
DITIONING OUR RESPONSE TO REFTEL B - THAT IS, OUR
DISCUSSION OF APPROACHES, POLICY ISSUES, COURSES OF ACTION,
AND STATUS OF ACCOMPLISHMENT OF OBJECTIVES. MEANWHILE
WE SUGGEST THAT THE DEPARTMENT CONSIDER THE MERITS OF
SENDING ALL POSTS MORE PRECISE DEFINITIONAL AND
METHODOLOGICAL GUIDANCE FOR THIS EXERCISE. WE BELIEV THAT,
UNLESS SOME SUCH APPROACH IS ADOPTED, INDIVIDUAL SUB-
MISSIONS MAY BE INTERNALLY INCONSISTENT AND THERE WILL
BE NO COMPARABILITY IN THE SUBMISSIONS FROM POST TO POST
AND FROM REGION TO REGION.

7. GOALS AND OBJECTIVES OF U.S. POLICY IN NIGERIA

I. NIGERIAN UNDERSTANDING AND, IF POSSIBLE, SUPPORT
OF U.S. PPICIES ON MAJOR INTERNATIONAL ECONOMIC AND
POLITICAL ISSUES,
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 LAGOS 00731 02 OF 02 181635Z

PARTICULARLY THOSE INVOLVING AFRICAN)
MATTERR.

II. A NON-VIOLENT NIGERIAN SOCIETY BASED ON
POPULAR CONSENT AND RESPECT FOR HUMAN RIGHTS.
III. CONTINUED U.S. ACCESS TO NIGERIA'S PETROLEUM
RESOURCES.

IV. A GREATER SHARE OF NIGERIA'S IMPORT AND INVESTMENT MARKET.

V. IMPROVED UNDERSTANDING OF AND RELATIONSHIPS WITH THE INCIPIENT EMERGING CIVILIAN POLITICAL ENVIRONMENT AND THE CURRENT POLITICO-MILITARY HIERARCHY.

VI. NIGERIAN SUPPORT OF OR CONTRIBUTION TO INTRA-AFRICAN ORGANIZATION (E.G. , OAU, ECOWAS, AFRICAN DEVELOPMENT BANK) AND INITIATIVES (E.G. MEDIATION OF DISPUTES, SABEL DROUGHT RELIEF, TRAINING AND REFUGEE ASSISTANCE IN SOUTHERN AFRICA) SO LONG AS THOSE ORGANIZATION AND INITIATIVES ARE CONSONANT WITH US INTERESTS.

EASUM

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 18 jan 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978LAGOS00731
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780027-0220
Format: TEL
From: LAGOS
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780151/aaaabqiz.tel
Line Count: 183
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 59b4cfe2-c288-dd11-92da-001cc4696bcc
Office: ACTION AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 STATE 295545, 77 STATE 291277
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 26 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3756520
Secure: OPEN
Status: NATIVE
Subject: US GOALS AND OBJECTIVES IN NIGERIA: METHODOLOGY, DEFINITONS AND LOGIC STRUCTURE
TAGS: AMGT, NI
To: STATE IBADAN MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/59b4cfe2-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014